BACKGROUND

The Colorado River Water Users’ Association (CRWUA) is a nonprofit, nonpartisan organization providing a forum for exchanging ideas and perspectives on Colorado River use and management with the intent of developing and advocating common objectives, initiatives and solutions.

MISSION & RESOLUTIONS

CRWUA is an organization made up of nearly 1,000 members from throughout the upper (Colorado, New Mexico, Utah and Wyoming) and lower (Arizona, California and Nevada) basins and serves as an annual forum for openly discussing important issues on the river. The cooperative efforts which emerge from these meetings reflect the successful history of CRWUA members working together to create solutions for Colorado River challenges.

CRWUA annually updates and adopts a comprehensive set of resolutions addressing the major issues affecting the sharing, use and further development of the Colorado River Basin’s water supply. Resolutions can be viewed at crwua.org/resolutions.
PRESIDENT’S MESSAGE

The Colorado River is a collection of tributaries beginning in the high country of the Rocky Mountains, flowing 1,450 miles through some of the most beautiful country in North America, and along the way nourishing farms and cities along its course and outside its basin.

It is the hardest working river in the United States.

So it is the task of the Colorado River Water Users’ Association to work as hard as the river toward our common goal: to plan, study, formulate, advise, and protect the interests of all who use the Colorado River.

The key word in the previous sentence is “all,” a simple word that is wrapped in complexity. It means, alternatively, “an entire group” or “the whole of one’s energy.” For CRWUA, it has both meanings. Water is everything, and without the cooperation of everyone, we might run the risk of having nothing.

The current drought, nearly two decades long, has tested the relationship among the seven states and ten tribes which have worked together for a much longer time to find common ground. Yet even during this critical period, we have made meaningful strides toward cooperative agreements to protect our most valuable asset. As we move into potentially drier times, we must renew our energy toward seeking positive solutions.

I am honored to serve as CRWUA president during this difficult time. I ask all members to join me in seeking collaborative, constructive and consequential ideas to preserve and protect the future of the Colorado River.

James W. Broderick
CRWUA President 2018-2019
# PROFIT & LOSS

APRIL 2017 – MARCH 2018

## ORDINARY INCOME/EXPENSE

### Income
- Direct Support Walton Family Foundation Grant: $10,000.00
- Total Direct Support: $10,000.00
- Interest Income: $291.43

### Program Income
- Conference Registration: $411,935.00
- Exhibits-Conference: $27,750.00
- Membership Dues: $22,413.00
- Total Program Income: $462,098.00

**TOTAL INCOME**: $472,389.43

### Expense
- Contract Services, Administrative Fees: $29,138.44
- Total Contract Services: $29,138.44

### Travel and Meetings
- Conference: $380,854.51
- Mid-year Meetings: $15,410.79
- Exhibits Committee: $11,865.74
- Program Committee: $23,840.41
- Public Affairs Committee: $6247.19
- Spouses Program Committee: $983.47
- Total Travel & Meetings: $439,202.11

**TOTAL EXPENSE**: $468,340.55

**Net Income**: $4,048.88
## BALANCE SHEET

### AS OF MARCH 31, 2018

#### ASSETS

**Checking/Savings**
- US Bank: $260,802.43
- Wells Fargo Money Market: $18,360.21
- Total Checking/Savings: $279,162.64
- Total Current Assets: $279,162.64

**Other Assets**
- B of A CD: $300,630.74
- Total Other Assets: $300,630.74
- **TOTAL ASSETS**: $579,793.38

#### LIABILITIES AND EQUITY

**Equity**
- Opening Balance Equity: $448,383.61
- Unrestricted Net Assets: $127,360.89
- Net Income: $4,048.88
- Total Equity: $579,793.38
- **TOTAL LIABILITIES & EQUITY**: $579,793.38
TRUSTEES & OFFICERS

OFFICERS

**PRESIDENT** Jim Broderick  
**VICE PRESIDENT** John Entsminger

**SECRETARY-TREASURER** Lee Miller  
**ASSISTANT SECRETARY-TREASURER** Mitch Bishop

TRUSTEES

**ARIZONA**  
Tom Buschatzke  
Elston Grubaugh  
Dave Roberts

**CALIFORNIA**  
Bart Fisher  
Glen Peterson  
John Powell

**COLORADO**  
Jim Broderick  
Stanley Cazier  
Robert Wolff

**NEVADA**  
John Entsminger  
Priscilla Howell

**NEW MEXICO**  
Aaron Chavez  
Jim Dunlap  
Keith Lee

**UTAH**  
Gene Shawcroft  
Gawain Snow  
Ron Thompson

**WYOMING**  
Al Harris  
Bryan Seppie  
John Zebre

**TEN TRIBES PARTNERSHIP**  
Leland Begay  
Russell Begaye  
Herman Laffoon

**IMMEDIATE PAST PRESIDENT**  
Bart Fisher

COMMITTEE CHAIRS

**AUDIT**  
Glen Peterson, California

**BUDGET**  
Al Harris, Wyoming

**EXHIBITS**  
Cory Dow, Nevada

**HOUSING & ARRANGEMENTS**  
Andy Belanger, Nevada

**MEMBERSHIP**  
Jim Broderick, Colorado

**NOMINATIONS**  
Dave Roberts, Arizona

**PROGRAM**  
Christine Finlinson, Utah

**PUBLIC AFFAIRS**  
Crystal Thompson, Arizona

**RESOLUTIONS**  
Wade Noble, Arizona

COMMITTEES

**AUDIT**  
Glen Peterson, California - Chair  
Gil Arviso, Ten Tribes Partnership

**BUDGET**  
Al Harris, Wyoming - Chair  
Jim Broderick, Colorado  
Jay Burnham, New Mexico  
Benjamen Cowboy, Ten Tribes Partnership  
John Powell, California  
Dave Roberts, Arizona

Virgin River, Utah
EXHIBITS
Cory Dow, Nevada - Chair
Kevin Bergschneider, Colorado
Mark Davidson, Wyoming
Christine Finlinson, Utah
Kathleen Coates Hedberg, California
Douglas Mason, Arizona
Nelson Ross, Arizona
Joel Scalzitti, California
Jeff Smaka, New Mexico
John Zebre, Wyoming

HOUSING AND ARRANGEMENTS
Andy Belanger, Nevada - Chair
Aaron Chavez, New Mexico
John Zebre, Wyoming

MEMBERSHIP
Jim Broderick, Colorado - Chair
Jacqueline Allcorn, New Mexico
Keith Burron, Wyoming
Gawain Snow, Utah
Irene Cuch, Ten Tribes Partnership

NOMINATIONS
Dave Roberts, Arizona - Chair
Andy Belanger, Nevada
Charles Blassingame, New Mexico
Stanley Cazier, Colorado
Alan Harris, Wyoming

PROGRAM
Christine Finlinson, Utah - Chair
Mitch Basefsky, Arizona
Doug Bonamici, Ten Tribes Partnership
Jim Broderick, Colorado
Keith Burron, Wyoming
Aaron Chavez, New Mexico
Doug Echols, New Mexico
Bart Fisher, California
Chris Harris, California
Jason John, Ten Tribes Partnership
Jeanine Jones, California
Edalin Koziol, Colorado
Katoshka Nakai, Arizona
Jim Pokrandt, Colorado
Julie Wilcox, Nevada
John Zebre, Wyoming

RESOLUTIONS
Wade Noble, Arizona - Chair
Steven Anderson, Nevada
Joanne Curry, Ten Tribes Partnership
Tony DeMarco, Arizona
Jim Dunlap, New Mexico
Sandra Fabritz, Arizona
Gary Hathorn, New Mexico
Barbara Hjelle, Utah
Tom Maher, Nevada
Lee Miller, Colorado
Peggy Montano, Colorado
John Morris, California
Cindy Murray, New Mexico
Stanley Pollack, Ten Tribes Partnership
Bridget Schwartz-Manock, Arizona
Meghan Scott, Arizona
Bruce Whitehead, Colorado
John Zebre, Wyoming

PUBLIC AFFAIRS
Crystal Thompson, Arizona - Chair
Gil Arviso, Ten Tribes Partnership
Teresa Brevik, New Mexico
Marlon Duke, Bureau of Reclamation
Bruce Hallin, Arizona
Patricia Aaron, Bureau of Reclamation
Scott Huntley, Nevada
Martha Moore, Colorado
Bob Muir, California
Karry Rathje, Utah
Bryan Seppie, Wyoming
Brian Werner, Colorado
Managing water and power supplies during times of water scarcity is an all too familiar way of life in the Colorado River Basin, in both the United States and Mexico. After four years of near average inflow in the Upper Basin – including an inflow of 110% of average in water year (WY) 2017 – drought conditions returned in WY 2018. Inflow in WY 2018 was the third lowest in more than 100 years record-keeping, and the period from 2000 through 2018 now marks the driest 19-year period in the historical record and one of the driest in the 1,200-year paleo-reconstructed record. Storage in Colorado River System reservoirs—including the two main storage reservoirs, Lake Powell (impounded by Glen Canyon Dam) and Lake Mead (impounded by Hoover Dam), which combined total about 83% of the total storage—was at full capacity at the start of the drought and has been essential for continued water deliveries and power generation during the current drought.

Unregulated inflow to Lake Powell in WY 2018 (the period from Oct. 1, 2017, through Sept. 30, 2018) was 4.61 million acre-feet (maf) (43% of average), the third lowest on record. During WY 2018, Colorado River System storage decreased from 55% to 47% of capacity, with Lake Powell’s elevation decreasing by about 35 feet. The combined storage of Lake Powell and Lake Mead is currently as its lowest point since Lake Powell was initially filling in the late-1960s.

Consistent with the 2007 Interim Guidelines and based on projections in the 2018 August 24-Month Study, Lake Powell will operate in the Upper Elevation Balancing Tier in WY 2019 and Lake Mead will operate in a Normal Condition in calendar year (CY) 2019. Lake Powell’s release in WY 2019 is dependent on runoff, which is highly uncertain this early in the water year. While the most probable unregulated inflow into Lake Powell is forecast to be 7.6 maf (70% of average), the inflow forecast for WY 2019 ranges from about 46% to 142% of average. Because of this hydrologic uncertainty, the projected WY 2019 release from Lake Powell ranges from 8.23 to 9.0 maf.

In CY 2019, Lake Mead will operate in a Normal Condition, with fully apportioned water deliveries to U.S. Lower Basin water users (in Arizona, California, and Nevada) and Mexico. Lake Mead’s elevation is projected to be 1,080 feet above mean sea level (msl) at the end of CY 2018 and 1,070 feet msl at the end of CY 2019. Based on analysis conducted in August 2018, there is about a 57% chance of a first-ever Lower Basin shortage condition in CY 2020.

For nearly two decades, the U.S. Department of the Interior (Department) and Reclamation have worked with their Basin partners to develop additional water management tools to offset the impact of drought and declining reservoir levels. Since 2007, several agreements and programs have been implemented to offset the declining reservoir levels at Lake Powell and Lake Mead. Participants represent all seven U.S. Basin States and Mexico and comprise agricultural, municipal, and tribal entities. These agreements and programs include:

• Coordinated operations of Lake Powell and Lake Mead, shortage and surplus criteria in the Lower Basin, and water stored as Intentionally Created Surplus in Lake Mead under the 2007 Interim Guidelines
• Reduced and surplus delivery to Mexico during low and high reservoir conditions and water stored in Mexico’s Water Reserve under Minute No. 323 of the Water Treaty with Mexico
• System water created under the Colorado River Basin System Conservation Pilot Program, and other system conservation agreements in the Lower Basin

• Voluntary contributions to Lake Mead to help meet goals under a Memorandum of Understanding for Pilot Drought Response Actions

The additional conserved and stored water in Lake Mead has raised the reservoir elevation by more than 20 feet. Combined with additional water released from Lake Powell under the 2007 Interim Guidelines, the Lower Basin has avoided a shortage condition for the past four years. As hydrologic conditions in the Basin worsen, however, there is recognition throughout the Basin that more needs to be done to protect the system. With the record low Upper Basin inflows in WY 2018, the risk of declining to critical elevations at Lake Powell and Lake Mead has increased four-fold since 2007 and one more year of dry hydrology could cause a decline in system storage to unprecedented levels.

In December 2017, Reclamation Commissioner Brenda Burman called on the seven Colorado River Basin States and water entitlement holders in the Lower Colorado Basin to continue developing drought contingency plans (DCPs) in response to ongoing historic drought conditions in the Basin and reduce the likelihood of Colorado River reservoirs – particularly Lake Powell and Lake Mead – further declining to critical elevations.

On October 10, 2018, the seven Colorado River Basin States took an important step forward by releasing draft DCP agreements for the Upper and Lower Basins. The Upper Basin DCP is designed to protect critical elevations at Lake Powell and help assure continued compliance with the 1922 Colorado River Compact. The Lower Basin DCP is designed to protect critical elevations at Lake Mead through contributions of additional water to Lake Mead storage by Arizona, California, and Nevada at predetermined elevations and create additional flexibility to incentivize additional voluntary conservation of water to be stored in Lake Mead.

Moving forward, Reclamation will continue to work collaboratively with its Basin partners to finalize the DCPs to “bridge the gap” until new operational guidelines can be developed by 2026 to ensure sustainable operation of the Colorado River system. The actions under the DCPs will further the implementation of, and be in addition to, the provisions of the 2007 Interim Guidelines.

The implementation of Minute No. 323 is being coordinated by the principal engineers of U.S. and Mexican Sections of the International Boundary and Water Commission through a collaborative process with U.S. and Mexico governments, state agencies, water districts, and non-governmental organizations. A Minute Oversight Group oversees the implementation of the Minute, including the progress made by topic-specific work groups. The two countries are working closely together to implement important provisions of the Minute, such as the Binational Water Scarcity Contingency Plan, which will go into effect once the Lower Basin DCP is finalized.

VISITOR FACILITY UPGRADES AT HOOVER DAM

In October 2018, Reclamation began remodeling the theatre level of the Hoover Dam Visitor Center and modernizing the facility’s primary tour elevators. During the 4-month construction period, the dam’s primary Visitor Center Exhibit and Observation levels, as well as the Original Exhibit Building remain open. A modified powerplant tour also is offered.

PREVENTION OF INVASIVE MUSSELS

Reclamation allocated more than $4 million in new funding for federal, state, and tribal projects to prevent, contain, control, and monitor invasive quagga and zebra mussels in the West. This funding advances actions announced by Secretary of the Interior Ryan Zinke in June 2017 as part of the Safeguarding the West initiative and builds on $1 million in funding in 2017 to support initiatives by the federal government, as well as work by the Western Governors’ Association, western states, and tribes to protect western ecosystems, water infrastructure, and hydropower facilities from invasive mussels.

SALTON SEA

In 2016, the Department and the State of California Natural Resources Agency entered into a Memorandum of Understanding (MOU) regarding the coordination of Salton Sea activities. Through this MOU, the Department and the State agreed to work collaboratively on issues involving the State’s management of the Salton Sea. Part of this MOU includes a Departmental commitment to pursue funding totaling $30 million to support operations and maintenance of habitat and dust suppression projects around the sea and to participate in State-managed monitoring projects. Reclamation is an active participant in the State’s process to coordinate action and consensus among the stakeholders and to draft a long-term management strategy for the sea.
2018 marked the 50th anniversary of the Colorado River Basin Project Act, which was signed into law by President Lyndon B. Johnson on Sept. 30, 1968. The significance of the act is underscored not only by the fact that it authorized Central Arizona Project construction, but that this legislation also paved the way for growth and economic development in the West as we know it today. CAP celebrated this milestone by highlighting historic moments that paved the way for collaboration amongst diverse interests through partnerships with state, regional and national agencies.

Early in 2018—in response to ongoing historic drought conditions in the Colorado River Basin and to reduce the likelihood of Lake Powell and Lake Mead declining to critical elevations—the Arizona Department of Water Resources and the Central Arizona Water Conservation District announced they would work collaboratively to bring the Drought Contingency Plan to closure in Arizona by addressing a broad range of issues that reflect the concerns of all stakeholders across the state.

To launch the dialogue, ADWR and CAWCD, with the Bureau of Reclamation, hosted a public briefing and started discussions with stakeholders through a 40-member Steering Committee supported by smaller groups working on specific issues. A series of public Steering Committee meetings and work group meetings has been held as Arizonans work toward developing a consensus-based approach to implement the DCP in Arizona.

The winter of 2018 in Arizona turned out to be one of the driest in recent history. Runoff from the Salt and Verde watersheds was the lowest on record going back to 1913, with only 100,000 acre-feet (AF) of water flowing into the SRP reservoirs from January through May. This is more than 5 times lower than the median inflow and resulted in a decline in overall reservoir storage of 125,000 AF during a period that typically lake levels are being replenished and overall storage is increasing. Despite the dismal winter, the water stored in SRP reservoirs still remains greater than more than half of the years since 1950, and has adequate supplies to meet WY 2019 water demands.

SRP’s constant planning for drought and conjunctive use of surface water and groundwater has allowed SRP to continue to provide adequate and reliable water to its shareholders. During the previous winter in 2017, the system experienced above-median inflows of nearly 1 million AF of runoff, increasing storage...
In the reservoirs to 76% of capacity. Even though the reservoir levels were healthy, surface water supplies were supplemented with water from the groundwater system because of the conservative planning philosophy to operate the system under the assumption the coming year will experience lower quartile flows into the reservoirs. In mid-winter 2018 that forecast held true and the runoff forecast was much lower than planned, the lowest ever recorded. Because of conservative planning and SRP’s capability to proactively adjust the water mix, groundwater pumping was immediately increased to ensure adequate storage remained in the reservoirs to meet future year’s demands. As of September 2018, SRP reservoirs were at just over 1 million AF of storage (46% of capacity).

The Yuma area irrigation districts and the Yuma Center for Excellence in Desert Agriculture (YCEDA) have teamed up on a multiyear irrigation and soil salinity management research project to quantitatively track water use and salt balance across typical crop production systems and rotations. Ongoing research thus far has focused on cool season produce grown in rotation with wheat and Sudan grass. Partners include University of Arizona and USDA researchers, the Arizona Department of Agriculture, USDA-ARS, USBR, NASA, Arizona Commodity Councils, and others. Technologies such as electromagnetic surveys (EM38), Eddy covariance (ECV) and large aperture scintillometry (LAS) instrumentation, UAV with remote sensors, and satellite will be deployed to measure evapotranspiration (ET) and soil salinity levels at multiple scales.

Data collection and analysis are ongoing, and opportunities for more efficient water and salt management outcomes will be identified. Ultimately, this data will be used to develop real-time management tools for most desert cropping systems to assist in making rotational management decisions that maximize irrigation efficiency, while precluding detrimental salt accumulations in the soil.
In 2018, California continued to implement conservation measures to reduce the state’s demand for Colorado River water. In 2017, the state used 4 maf of water—the lowest figure since the early 1950s. This year, California continued to explore new ways to stretch its Colorado River supplies and maintain water use well below its full 4.4 apportionment.

The Metropolitan Water District of Southern California initiated first-ever lease agreements with farmers of Palo Verde Valley land owned by Metropolitan. While Metropolitan has had a partnership through its land management and fallowing program with the Palo Verde Irrigation District for more than a decade, the new lease agreements expand those efforts by providing financial incentives for farmers to switch to lower water use crops, which maintains the agricultural productivity of land Metropolitan owns.

A dozen innovative water-saving technologies received a financial boost through the latest round of Innovative Conservation Program grants, provided under a partnership between Metropolitan, U.S. Bureau of Reclamation, Western Resource Advocates, Southern Nevada Water Authority, Central Arizona Project and the Southern California Gas Company. From a drone that uses thermal imagery to detect leaks in water distribution pipelines to a tool that estimates how much water a home can save by switching to native and California Friendly™ plants, the grant recipients all offer potential new ways to permanently reduce water use in the Colorado River Basin.

The Coachella Valley Water District continued its rebate program to fund the costs of sealing uncontrolled flows from artesian wells and rebates to golf courses to replace turf with desert landscaping.
CVWD and Reclamation, however, terminated the funding agreement for the Pilot System Conservation Program after it was determined that participation was exhausted. The program provided $1 million for rebates to farmers who irrigate with Colorado River water and convert their irrigation technique for permanent crops from flood to drip irrigation. For five years, half of the conserved water—5,000 AF—will remain in Lake Mead to help increase water elevation.

Water conservation continues to be ahead of schedule for the Imperial Irrigation District, one of the largest contractors of Colorado River water. With the end of IID’s agricultural fallowing program in the summer of 2017, the district has largely relied upon efficiency based on-farm and system conservation measures to meet its transfer obligations. It’s been so successful, the district created up to 80,000 AF of excess conservation in 2017 for storage.

During the year, much engineering and design work was done to plan for upcoming system conservation projects: a large reservoir, four interties, five seepage recovery projects and a mid-lateral reservoir. IID also constructed two new seepage recovery projects, upgraded a large reservoir, completed three intertie projects and automated 36 lateral headings for the discharge reduction program.

IID continued to assist the state as it worked to achieve measurable objectives toward its Salton Sea obligations. Additionally, the district continued to cooperate in the development of a Drought Contingency Plan, but without the benefit of an operating Equitable Distribution Plan in IID’s water service area due to a legal decision now on appeal.
COLORADO

Record-breaking drought affected most of Colorado in 2018, with the southwestern part of the state hit particularly hard. Irrigation water supplies were well below normal west of the Continental Divide, with federal drought emergency designation set for seven counties. However, above-average reservoir carryover storage from previous years and efficient transmountain diversion systems meant water users in Front Range municipalities did not suffer as significant effects.

Drought response and contingency planning activities kept water managers busy and focused attention on Colorado’s Water Plan. State leaders estimate, while as much as $100 million is needed each year to address current and future shortages while ensuring a long-term water supply for diverse uses.

To help fulfill the Plan’s water storage goal of 400,000 AF, water providers are developing several key projects. These include Denver Water’s Gross Reservoir enlargement (adding 140 KAF of new storage for its north service area) and Northern Water’s Municipal Subdistrict construction of Chimney Hollow Reservoir as part of its Windy Gap Firming Project (adding 90 KAF of new storage for 12 northern Front Range water providers). Although the organizations have received many of their required permits and decisions, construction on these projects is pending due to legal and political challenges.

Additional projects, large and small, are in the midst of planning and permitting. They include the Northern Integrated Supply Project (215 KAF of new storage), irrigation efficiency projects (pipelines and regulation facilities) across the West Slope, and several projects in the northern Front Range, where population growth rates are among the highest in the country. Those projects include the potential expansion of New Seaman and Halligan reservoirs in the Cache la Poudre River Basin.

Colorado continues to ward off aquatic nuisance species (ANS) with robust boat inspections at popular reservoirs. Inspectors have intercepted more than 145 mussel-infested boats, the majority of which came from Lake Powell. State, regional and local water agencies contributed $1.3 million to the effort, with an additional $3.6 million coming from laws directed to inspection programs that so far have effectively kept ANS out of state waters.
Lake Mead

Suggested Images – Stock photos of Las Vegas and Lake Mead
NEVADA

The Southern Nevada Water Authority (SNWA) updated its Water Resource Plan in 2018 in preparation for an impending federal shortage declaration along the Colorado River. The 50-year plan is updated each year to reflect the impacts of continued drought and climate change on water resource availability as well as the potential impacts of water-use patterns on long-term water demands.

The plan provides a comprehensive overview of projected water demands in Southern Nevada as well as the resources available to meet those demands over time. The SNWA has worked for more than 25 years to develop and manage a portfolio of water-resource options that can be used flexibly to meet short- and long-term water demands.

As part of that portfolio, the SNWA continues to implement one of the most aggressive water conservation programs in the nation. The program has helped the region reduce per-capita water use by approximately 36% between 2000 and 2017, despite the addition of approximately 660,000 new residents.

To ensure continued conservation, in the face of prolonged drought and shortage projections, the SNWA introduced increased conservation measures, including enhanced rebate incentives for its popular Water Smart Landscapes rebate program, as well as prohibiting Sunday watering year-round as part of existing mandatory watering restrictions. Residents are rebated up to $3 for every square foot of grass replaced with water-smart landscaping—the largest rebate in the program’s history. Commercial incentives also were enhanced to further engage our community’s business and industry partners. This balanced incentive/regulatory approach is already realizing results. As of 2018, the community’s Colorado River consumptive use was below 280,000 AF per year—the minimum amount of basic Colorado River supply available to Nevada under shortage conditions.

System conservation also has helped Nevada meet its commitments with interstate and federal partners to store water in Lake Mead, while also maintaining community access as lake levels decline. Construction of the new low lake level pumping station at Lake Mead remains on track for completion in 2020, to preserve access to Colorado River supplies captured at Lake Mead.

Regional conservation initiatives have far-reaching benefits to the Colorado River system as a whole, providing Nevada with the added flexibility to bank unused supplies for future needs. As of 2018, Nevada has stored approximately 1.8 million AF of conserved water, nearly eight times the community’s 2017 Colorado River consumptive use.
NEW MEXICO

The New Mexico Interstate Stream Commission (ISC), in collaboration with the New Mexico Office of the State Engineer (OSE), has released the 2018 Draft New Mexico State Water Plan. The State Water Plan provides important information about the state’s water resources and strategies to plan for the state’s water future. The plan has three parts: **Policies**: Provides descriptions of proposed water resource management policies. **Technical Report**: Provides foundational technical information about water resource conditions, including supply, demand, and strategies proposed by stakeholders to address key issues. **Legal Landmarks**: Provides summary information about historic decisions in New Mexico water law establishing the legal structure for water resource administration. Also, many state agencies have participated in the review of the draft plan and provided valuable input. The ISC also has been active in conducting tribal consultation to ensure tribal concerns have been incorporated in the State Water Plan.

In 2018 the Animas La Plata Project’s Lake Nighthorse was at 6,882 feet of pool elevation and 115,075 AF of live storage by the end of May. Pumping began at the Durango Pumping Plant on April 25, 2018 and was completed on May 30, 2018. The average pumping rate over that time period was 63 cubic feet per second. Total volume pumped was 4,500 AF. The Animas River in New Mexico experienced it’s third lowest peak flow in more than 100 years of recorded history. The low snowpack melted off early, and the Animas River peaked on May 11th at just over 2000 cfs. In July, the US Geological Survey gauge on the Animas River in Aztec, NM was measured at 11 cfs, Farmington, NM was measured at 5 cfs. The Animas River ran slowly reaching its confluence with the San Juan River in New Mexico. With little snowpack and ongoing drought, the San Juan River Basin may experience one of the driest years in its 120 years of record-keeping history.
The 416 Fire started on June 1, 2018, approximately 10 miles north of Durango, Colorado, west of Highway 550. Hotter than average temperatures and increased drought conditions created additional challenges as firefighters worked to contain the fire using ground crews and aerial support. On June 18, rain washed down ash and debris from the 416 Fire burn area into the Animas River, degrading water quality. Fish and other aquatic life, already stressed from low flows and higher water temperatures, received an additional setback when the ash runoff from the 416 Fire burn scar entered the Animas River north of Durango, Colorado and traveled down into New Mexico. The fire conditions led to Stage 3 fire restrictions and shut down the San Juan National Forest. On July 5, the 416 Fire had expanded to 54,129 acres and was 45% contained. By July 10, the fire that had burned for more than a month was no longer considered a threat as rain helped tame the 85-square-mile fire. Rainfall and the success of dedicated firefighters prompted officials to declare the 416 Fire 100% contained on July 31, 2018.

As a result of the August 2015 Gold King Mine spill in Silverton, Colorado into the Animas River in New Mexico, The U.S. Environmental Protection Agency named the Bonita Peak Mining District near Silverton, Colorado one of its top priorities among Superfund sites across the country to receive immediate and intense attention. The Bonita Mining District Superfund site is comprised of 48 mining-related sites around Silverton, identified as major contributors to contamination and degrading water quality in the Animas River. The Proposed Plan for Interim Response Actions is based on a focused feasibility study, and identifies preferred options for interim remedial actions at 26 sources at the Bonita Peak Mining District site. Once public comments have been received and considered, EPA will prepare an interim Record of Decision for these interim actions. On June 21, EPA presented a Proposed Plan for Interim Response Actions at the Bonita Peak Mining District Superfund Site. The proposed plan addresses five different contaminant migration issues: 1. Mine portal mining-influenced water (MIW) discharge 2. Mining-related sources/stormwater interactions 3. Mine portal pond sediments 4. In-stream mine wastes 5. Mining-impacted recreational staging areas.

During winter 2018, releases in Navajo Dam were periodically decreased to save water as snowpack and other hydrologic inputs failed to materialize. Navajo Dam lost storage throughout the winter and early spring due to low inflows into the reservoir and dry weather. Reclamation did not conduct a spring peak release from Navajo Dam during the 2018 water year. A short two (2) hour peak release of 2,000 cfs was conducted in June for sediment transport and aid. The final April-July modified unregulated inflow into Navajo Reservoir totaled 155,000 AF, which was 21 percent of average.

As of September 2018, Navajo Reservoir’s elevation is 6026.97 feet (58 percent of capacity), with expectation of ending the year at 6020.78 feet. According to the U.S. Drought Monitor, the San Juan River Basin is currently experiencing extreme drought.

New Mexico was instrumental in the development and organization of the San Juan River Basin Recovery Implementation Program to recover the endangered species and continue water development and use. The program is a nationally recognized program moving toward both goals, often cited by both the environmental and development communities as the correct strategy. The San Juan Recovery Program provides Endangered Species Act (ESA) compliance for approximately 351 agricultural, municipal, industrial and tribal water projects in New, Mexico, Colorado and Utah, depleting approximately 881,055 AF per year (New Mexico depleting approximately 653,758 AF per year). ESA compliance is provided for every Bureau of Reclamation project upstream of Lake Powell in the three states. No lawsuits have been filed in any project provided with ESA compliance by the Recovery Program.

The San Juan Recovery Program operates in compliance with state water law, interstate compacts approved by Congress and Bureau of Reclamation project authorizations by Congress. In March 2018, the U.S. Fish and Wildlife Service approved a 5-year status review of the humpback chub that recommends downlisting from endangered to threatened. USFWS will prepare a downlisting proposal for publication in the Federal Register, likely in early Fiscal Year 2019.
UTAH

Utah maintained its ranking as one of the fastest growing states in America\(^1\) and Best States for Business\(^2\) in 2017. The state’s 2017 demographic and economic projections estimate a 94 percent increase in population, a 126% increase in households and a 96% increase in employment by 2065.\(^3\) Providing a safe, reliable and adequate water supply to meet the state’s growing population and economy tops the list of state priorities.

The state is using approximately 70 percent of its annual reliable water supply from the Colorado River, with plans to use more in the future to settle reserved water rights, develop the Lake Powell Pipeline (LPP) and other municipal and industrial projects, and for agricultural purposes.

Utah and the Navajo Nation are working cooperatively on a negotiated settlement that was introduced in Congress in 2017. A federal negotiating team has been engaged in evaluating the settlement proposal ahead of anticipated hearings on the bill and addressing congressional pre-conditions to hearing.

The LPP is an approximately 140-mile pipeline that will deliver 86,249 AF of water to southern Utah – the fastest growing area in the state. The Federal Energy Regulatory Commission is working on the draft Environmental Impact Statement.

The state is actively involved in programs for salinity control, endangered fish recovery, conservation pilot projects and drought contingency planning.


As with all states in the basin, Wyoming has been deeply involved in drought planning activities, both inter- and intra-state. Everyone is aware of the seven-state drought contingency planning efforts. Within Wyoming, several drought-planning measures are in progress as well. First, the State has been looking at increasing the active pool in Fontenelle Reservoir on the Green River. Fontenelle is a Bureau of Reclamation facility that the state has current rights to 120,000 AF of water of the 260,000-AF active pool. The project under consideration is to add rip-rap to the lower upstream dam face. This would make an additional 80,000 AF of water available for use, without expanding the footprint of the existing reservoir. All or part of the newly available water could be set aside to protect Wyoming water users in times of severe drought.
“Water banking” also is under discussion in Wyoming. The general concept of storing excess water in good times so it can help cover shortfalls in dry periods is essentially the same as a person’s savings account. This concept seems straightforward, but the devil is in the details relative to water law requirements, available storage facilities, costs, etc. A draft bill addressing some of these issues is currently being discussed in the Wyoming legislature. Such a bill is uncertain, but the discussion is welcome.

The State’s Water Development Office continues to work on Governor Mead’s “Ten in Ten” proposal. This idea was presented in the Governors Water Strategy several years ago and pitched the desire to build ten new water storage projects in ten years. Currently, six new projects are in some various stage of consideration—with construction started on one in the Green River Basin this past summer.

Wyoming will have a new governor in January 2019. No one knows for sure what changes that may bring, but water will certainly remain an important topic in Wyoming as it always has been.
The Colorado River Basin Tribes Partnership, also known as the Ten Tribes Partnership, is an organization formed in 1992 by 10 federally recognized tribes with reserved water rights in the Colorado River Basin. The member tribes are: Ute Indian Tribe, Ute Mountain Ute Tribe, Southern Ute Indian Tribe, Jicarilla Apache Nation, Navajo Nation, Chemehuevi Indian Tribe, Colorado River Indian Tribes, Fort Mojave Indian Tribe, Quechan Indian Tribe and Cocopah Indian Tribe.

The 10 member tribes formed the Partnership for the purpose of strengthening tribal influence among the seven Basin States over the management and utilization of Colorado River water resources. Specifically, the Partnership intended to assist member tribes to develop and protect tribal water resources and to address technical, legal, economic and practical issues related to the management and operation of the Colorado River. The Partnership formally joined the Colorado River Water Users’ Association in 1996 in hopes of actively participating with the seven Basin States in negotiations relating to the Colorado River.
The water rights for the Fort Mojave Indian Tribe, the Chemehuevi Indian Tribe, the Colorado River Indian Tribes, the Quechan Indian Tribe and the Cocopah Indian Tribe, whose reservations are located on the lower reaches of the mainstream of the Colorado River, were decreed in Arizona v. California, 574 U.S. 150 (2006). In that case, the Supreme Court found that the Secretary of the Interior had a statutory duty to respect the present perfected rights as of the date the Boulder Canyon Project Act was passed. Water rights of the five Indian reservations were included in those present perfected rights and entitled to priority based on the establishment date of each reservation and dates of boundary adjustments thereto.

A portion of the Ute Indian Tribe’s reserved water rights was decreed in United States v. Cedarview Irrigation Company et al., No. 4427 (D. Utah 1923), and United States v. Dry Gulch Irrigation Company, et al., No. 4418 (D. Utah 1923), with a senior priority date of 1861, based on the establishment date of the Uintah Valley Reservation, pursuant to Winters v. United States, 207 U.S. 564 (1908). In 1965, the United States, the Central Utah Water Conservancy District, the State of Utah (by joint resolution of the Legislature), and the Ute Indian Tribe agreed to the quantification of the rest of the Tribe’s reserved water rights by contractual agreement. In March 2018, the Tribe commenced litigation against the United States for the mismanagement, misappropriation, and diminishment of the Tribe’s reserved water rights and related resources. The Tribe is seeking declaratory and injunctive relief, as well as damages, to compensate the Tribe for past harms, including mismanagement of the Uintah Indian Irrigation Project.

The water rights for the four remaining Partnership tribes have been determined to a certain extent through various settlements. However, not all of the water rights have been resolved.


In 2009, Congress approved the Navajo Nation’s settlement of its San Juan River water rights that it reached with the State of New Mexico and the United States. The Navajo Nation continues to work towards resolving its water rights in other New Mexico water basins, including the Rio San Jose Basin and the Zuni River Basin. The Navajo Nation also negotiated a water rights settlement with the State of Utah and the United States to settle its water rights in Utah. Currently, the Navajo-Utah Water Rights Settlement Act is pending before Congress. In Arizona, the Navajo Nation is litigating its water rights in the Little Colorado River Adjudication. The Ute Mountain Ute Tribe also has not resolved its water rights in the states of New Mexico and Utah.

With combined annual water rights in the Upper and Lower Basin of about 20% of the mainstream flow, the Partnership’s mission is to ensure that, within the next decade: (1) each tribe has settled or otherwise resolved its reserved water rights claims; (2) each tribe has the ability to maximize its on-reservation use of water and the flexibility to explore, facilitate and implement off-reservation use and transfers; (3) each tribe benefits from water infrastructure projects promised or obtained through settlements or negotiations with state and federal governments and partners in a timely fashion; and (4) the federal government firmly asserts and exercises its trust responsibility to protect the tribes’ reserved water rights in all of its management actions related to the Colorado River.
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